

# TABLE OF CONTENTS

ACKNOWLEDGMENTS .....	V
<b>Chapter 1. Introduction to Water Law .....</b>	<b>1</b>
A. Overview of This Book.....	1
B. The Aquatic Cycle and Basic Concepts of Hydrology.....	3
C. Water Use in the United States and Globally .....	5
D. Water Quality and Aquatic Ecosystem Health.....	8
E. Climate Change and Water Resources in the United States.....	9
<b>Chapter 2. Riparian Law.....</b>	<b>15</b>
A. Defining Riparian Property and Riparian Rights .....	15
1. The Importance of a Water Boundary .....	15
2. Riparian Rights in Artificial Waterways .....	16
3. Division and Boundaries of Submerged Lands.....	18
4. Conveyances of Riparian Rights .....	20
5. Rights Regarding Diffuse Flow and Runoff .....	22
B. The Riparian Right to Take and Use Fresh Water .....	24
1. The Natural Flow Rule and the Transition to Reasonable Use .....	24
2. Legal Development of the Reasonable Use Factors.....	26
3. The Restatement (Second) of Torts § 850.....	27
4. Accommodating Public Water Supplies Under Riparian Law .....	29
C. Riparian Rights Beyond Consumptive Use .....	31
1. The Right to Wharf Out .....	31
2. The Right to Access the Water.....	32
3. The Right to Use the Entire Surface of the Waterbody for Boating, Fishing, and Recreation.....	33
4. The Doctrines of Accretion, Reliction, and Avulsion .....	34
5. The Right to an Unobstructed View .....	36
6. Right to Water of a Certain Quality .....	37
<b>Chapter 3. Dealing with Western Water Realities: The Creation and Adoption of Prior Appropriation .....</b>	<b>39</b>
A. Introduction .....	39
B. The Basic Concepts of Prior Appropriation .....	41
1. Divergence from Riparian Rights .....	41
2. First in Time, First in Right .....	43
3. Use It or Lose It .....	46
C. The Elements of Prior Appropriation.....	47
1. Diversion or Other Notice .....	48
2. Unappropriated Water .....	49
3. Sources Subject to Appropriation .....	51
4. Beneficial Use .....	53
D. An Historical Perspective on Prior Appropriation and the Three Main Alternative Doctrines .....	57
1. The Colorado Doctrine.....	57
2. The California Doctrine.....	59
3. The Oregon Doctrine .....	60

*TABLE OF CONTENTS*

<b>Chapter 4. Allocating Groundwater: The Five Groundwater Doctrines Used in the United States.....</b>	<b>61</b>
A. Introduction .....	61
1. A Brief Primer on Hydrogeology (Groundwater Hydrology) .....	61
2. From Groundwater Science to Groundwater Law .....	63
B. The Five Basic U.S. Groundwater Doctrines .....	66
1. Rule of Capture .....	67
2. American Reasonable Use .....	69
3. Correlative Rights .....	70
4. Restatement (Second) of Torts .....	71
5. Prior Appropriation .....	73
C. Managing Groundwater-Surface Water Interactions .....	74
<b>Chapter 5. Moving from the Common Law to Permits .....</b>	<b>79</b>
A. Introduction .....	79
B. Changing to a Permit System: What Happens to the Already-Existing Common-Law Rights? .....	81
1. General Stream Adjudications .....	83
2. Permit Conversion .....	85
C. The Adoption of Water Permitting Systems: West Versus East .....	87
1. Permit Programs in Western Prior Appropriation States .....	87
2. Permit Programs in Riparian Jurisdictions .....	89
D. New Substantive Requirements Created in Water Permit Statutes .....	91
1. Public Interest Requirements .....	92
2. Water Availability Considerations or Protection of Minimum Flows and Levels .....	95
3. Water Rights for Instream Flows .....	96
4. Water Resources Planning .....	98
E. Permitting Procedures and Administrative Law .....	99
1. Typical Water Right Permitting Procedures .....	99
2. Procedures in Colorado's Water Courts .....	101
3. The Procedural Consequences of Adopting an Administrative Permit System .....	103
<b>Chapter 6. Navigable Waters.....</b>	<b>107</b>
A. Navigability and the U.S. Constitution .....	107
1. Federal Admiralty Jurisdiction .....	107
2. Navigability Under the Commerce Clause .....	109
3. The Federal Navigation (or "Navigational") Servitude .....	112
4. The Federal Navigation Servitude Versus the Commerce Clause .....	114
B. Navigability for State Title .....	115
1. The Navigability Test for Title as Between the States and the Federal Government .....	116
2. Riparian Borders Under State Law .....	117
3. Pre-Statehood Conveyances and Federal, Tribal, or Private Ownership of the Banks and Banks of Navigable Waters .....	118

TABLE OF CONTENTS

**Chapter 7. State Public Trust Doctrines** .....123

A. The Public Trust Doctrine and the U.S. Supreme Court .... 123

B. The Source of Law for the *Illinois Central* Decision ..... 126

    1. States' Interpretations of *Illinois Central*..... 126

    2. Later U.S. Supreme Court Interpretations on the Source of the Law in *Illinois Central*..... 126

    3. Other Legal Sources of State Public Trust Doctrines ..... 128

C. State Versions of the Public Trust Doctrine ..... 129

    1. Expansions of the Public Trust Doctrine to New Waterways..... 130

    2. Expanding the Public Trust Doctrine to New Uses..... 132

    3. Expanding Public Trust Doctrine Protections to the Environment: Ecological Public Trust Uses and Water Rights ..... 133

    4. Statutes, State Natural Resources Management, and State Public Trust Doctrines..... 136

    5. Constitutionalizing State Public Trust Doctrines ..... 139

**Chapter 8. Federal Water Interests** .....143

A. Introduction ..... 143

B. Federal Reserved Water Rights..... 144

    1. *Winters* Water Rights for Tribes ..... 144

    2. Federal Reserved Water Rights for Other Types of Federal Lands ..... 150

    3. The Role of State Courts: The McCarran Amendment..... 154

C. Federal Water Projects..... 156

    1. The Reclamation Act and the U.S. Bureau of Reclamation..... 156

    2. Tennessee Valley Authority ..... 158

    3. U.S. Army Corps of Engineers ..... 159

D. Federal Law Influences on Water Management ..... 161

    1. The National Environmental Policy Act (NEPA) ..... 161

    2. The Dormant Commerce Clause ..... 163

E. International Water Relations: Treaties with Canada and Mexico..... 164

    1. Canada: The Boundary Waters Treaty, the Great Lakes, and the Columbia River ..... 164

    2. Mexico: The U.S.—Mexico Water Treaty ..... 166

**Chapter 9. Interstate Water Pollution, Apportionment and Management**.....169

A. Interstate Nuisance and Water Pollution ..... 170

    1. The Federal Common Law of Interstate Nuisance..... 170

    2. Modern Interstate Water Pollution Control ..... 173

B. Equitable Apportionment..... 174

    1. The Origins and Principles of Equitable Apportionment ..... 174

    2. Equitable Apportionment in the East ..... 176

    3. Equitable Apportionment in the West ..... 178

C. Interstate Compacts ..... 181

    1. Overview of the Compact Clause and Water-Related Interstate Compacts ..... 181

    2. The Delaware River Basin Compact ..... 183

TABLE OF CONTENTS

3.	The Great Lakes-St. Lawrence River Basin Water Resources Compact .....	185
4.	The Colorado River Compact .....	187
D.	Congressional Apportionment of Water .....	191
<b>Chapter 10. The Water-Energy Nexus.....</b>		<b>195</b>
A.	Introduction .....	195
B.	Water Use in the Production of Energy .....	196
C.	Regulating Hydropower Production .....	204
D.	Energy Use in Water Management .....	208
E.	Using Energy to Produce Water: Desalination.....	210
F.	Climate Change and the Water-Energy Nexus .....	213
<b>Chapter 11. The Intersection of Water Law and Water Pollution Control Law .....</b>		<b>217</b>
A.	Introduction .....	217
B.	Common-Law Doctrines Governing Water Quality .....	218
1.	Riparian Rights.....	219
2.	Prior Appropriation .....	221
3.	Nuisance Law.....	222
C.	Intersection of the Clean Water Act and Water Law.....	224
1.	Core Concepts of the Clean Water Act .....	224
2.	Connections Between the CWA and Water Law .....	229
a.	CWA Regulation of Water Use Infrastructure.....	230
b.	Water Law and Water Quality Standards .....	233
c.	Water Law and Technology-Based Pollution Control.....	237
D.	Federalism and the Intersection of Water Quality and Water Quantity .....	238
<b>Chapter 12. Human Use of Water and Endangered Species .....</b>		<b>245</b>
A.	Introduction .....	245
B.	The ESA's Purposes and Goals .....	247
C.	Listing Species for Protection Under Section 4 .....	253
D.	Section 7: Protection of Species from Federal Activities.....	259
1.	Section 7's Two Requirements for Federal Agencies.....	260
2.	Section 7(a)(2)'s Consultation Process.....	261
3.	The Requirement of Agency Discretion.....	263
4.	Applying Section 7(a)(2) to Federal Water Management .....	264
E.	Section 9: Protection Against "Takes" .....	270
<b>Chapter 13. Comprehensive Water Resources Management and Watershed Planning .....</b>		<b>277</b>
A.	Introduction: Imperatives for Comprehensive Approaches.....	277
B.	Existing Legal Tools to Protect Aquatic Ecosystem Values.....	280
1.	Using Traditional Water Law to Protect Instream Flows and Ecosystems .....	280
2.	Using Water Pollution Law to Address Water Quantity Problems.....	283

TABLE OF CONTENTS

C. Institutional Mechanisms to Promote Comprehensive Watershed Management .....287

- 1. Comprehensive Watershed Programs .....287
- 2. Adaptive Management .....291
- 3. An International Perspective: Integrated Water Resources Management.....295

**Chapter 14. Public Interests, Private Rights in Water, and Constitutional Takings Claims.....297**

A. Overview of Takings Law.....297

- 1. Takings Under the U.S. Constitution.....297
- 2. Takings Claims Under State Constitutions .....299
- 3. The U.S. Court of Federal Claims and the U.S. Court of Appeals for the Federal Circuit .....300

B. Defining the Property Right: What Exactly *Is* a Water Right? .....301

- 1. Inherent Limitations on Water Rights.....301
- 2. Defining Riparian Rights in Federal Takings Litigation: An Example from Florida .....302
- 3. Defining Prior Appropriation Rights in Federal Takings Litigation: An Example from California .....304
- 4. Is State Certification a Better Procedure for Defining State Water Rights in Federal Courts? .....306

C. Physical Versus Regulatory Takings of Water Rights .....309

- 1. Physical Takings of Water Rights .....309
- 2. The Regulatory Takings Analysis and Water Rights.....314

D. Calculating the Compensation Owed When a Constitutional Taking of a Water Right Has Occurred .....318

E. Conclusion .....321

TABLE OF CASES .....323

INDEX .....329