

TABLE OF CONTENTS

PREFACE TO THE SIXTH EDITION	V
TABLE OF CASES.....	XXI
Chapter 1. An Introduction to Statutes.....	1
1. The Story of the Civil Rights Act of 1964 and the Classic Procedures of Statute-Creation	2
Obstacles to Civil Rights Legislation.....	2
Passage in the House.....	4
Passage in the Senate.....	11
The Civil Rights Bill Becomes Law	17
Note on How a Bill Becomes a Federal Law	18
Note on the Implications of Vetogates for Public Law	28
Notes on Public Choice Theories of Legislation	29
Note on Title VII of the Civil Rights Act of 1964	36
Problems Applying Title VII	39
2. Title VII as Applied: An Introduction to Statutory Implementation and Interpretation.....	40
A. Agency Implementation of Title VII: Disparate Impact Liability	42
1. Introduction to “Independent” and “Executive” Agencies	42
2. The Tools by Which Agencies “Regulate”	43
Note on Different Agency Tools for Implementing Statutes	44
Problem Applying the EEOC’s 1970 Guidelines	49
3. Interaction of Agency Administration and Judicial Authority	50
<i>Griggs v. Duke Power Company</i>	50
Note on <i>Griggs</i> and Background Against Which Statutes Are Read.....	55
Note on the EEOC, the Solicitor General, and the Supreme Court’s Decision in <i>Griggs v. Duke Power</i>	56
B. The Next Big Issue: Race-Based Affirmative Action	59
<i>United Steelworkers of America v. Weber</i>	60
Notes on <i>Weber</i> and Modes of Interpretation.....	71
<i>Johnson v. Transportation Agency, Santa Clara County</i>	75
Notes on <i>Johnson</i>	79
C. The Court’s Retreat from <i>Griggs</i> , Congress’s Response, and the Fate of Affirmative Action.....	80
Problem on the Civil Rights Act of 1991 and Affirmative Action	83
<i>Ricci v. DeStefano</i>	83
Notes on the New Haven Firefighters Case: What Is the Status of <i>Weber</i> ?	86
3. The Story of the Affordable Care Act of 2010 and “Unorthodox Lawmaking”	87
Avoiding the Mistakes of the Past	90
Multiple Committees Craft Omnibus Health Care Bills.....	92
Passing a Health Care Bill in the House.....	94
Passing a Health Care Bill in the Senate.....	96
The President Rallies His Party: Reconciliation	98
A Problem with the Affordable Care Act’s Implementation	99
<i>David King et al. v. Sylvia Burwell, Secretary of Health & Human Services, et al.</i>	102

TABLE OF CONTENTS

Note on Evaluating Unorthodox Lawmaking	102
A Transitional Note	103
Chapter 2. Representational Structures	105
1. Electoral Structures and Equality Values	106
A. One Person, One Vote: Formal Equality in Representation	109
1. The House of Representatives	110
2. State Legislatures	113
<i>Evenwel v. Abbott</i>	114
Notes on <i>Evenwel</i> and One-Person, One-Vote	117
B. Race and Electoral Structures	117
1. The Constitutionality of At-Large Electoral Schemes	118
<i>City of Mobile v. Bolden</i>	118
Notes on <i>Bolden</i> and Constitutional Attacks on Minority Vote Dilution	121
2. The Voting Rights Act and Racial Vote Dilution	121
<i>Shelby County v. Holder</i>	123
Notes on <i>Shelby County</i> and the Future of Preclearance	125
<i>Husted v. A. Philip Randolph Institute</i>	128
<i>Thornburg v. Gingles</i>	132
A Voting Rights Act Problem	134
3. Redistricting Designed to Ensure Minority Representation	135
<i>Shaw v. Reno</i>	135
Notes on <i>Shaw</i> and the Conundrum of Representation and Race	144
C. Political Gerrymandering	149
<i>Rucho v. Common Cause</i>	151
Notes on Judicial Review of Political Gerrymandering	173
<i>Arizona State Legislature v. Arizona Independent Redistricting Commission</i>	174
2. Eligibility to Serve in the Legislature	176
A. Congressionally Imposed Qualifications	176
<i>Powell v. McCormack</i>	176
Notes on <i>Powell</i> and the Legislature's Authority to Regulate Its Membership	179
Problems of Congressional Exclusion and Expulsion	180
B. Qualifications Imposed by States: Term Limitations for Federal Legislators	182
<i>U.S. Term Limits, Inc. v. Thornton</i>	183
Notes on <i>U.S. Term Limits</i> and Subsequent Developments	184
C. Ballot Access Provisions	189
<i>Timmons v. Twin Cities Area New Party</i>	190
Notes on <i>Timmons</i> and the Idea of a Partisan Lockup	191
<i>Munro v. Socialist Workers Party</i>	194
Ballot Access Problems	196
3. Structures of Campaign Finance	197
A. The Constitutional Foundation for Regulating Campaigns	199
1. Providing the First Amendment Framework: <i>Buckley v. Valeo</i>	199
Problem Relating to Campaign Finance Proposals	209
2. The Experience After <i>Buckley</i> and the Need for Further Reform	210

3.	The Bipartisan Campaign Reform Act of 2002 and <i>McConnell v. Federal Election Commission</i>	215
	<i>McConnell v. Federal Election Commission</i>	216
	Note on <i>McConnell v. Federal Election Commission</i>	221
B.	The Roberts Court's Change of Course: <i>Citizens United v. Federal Election Commission</i>	223
	<i>Citizens United v. Federal Election Commission</i>	224
	Notes on <i>Citizens United</i> and Its Aftermath	233
C.	State Reforms and Public Financing	244
	Arizona Free Enterprise Club's Freedom Club PAC v. Bennett	245
Chapter 3. Structures of Legislative Deliberation		249
1.	Regulating Deliberation to Combat "Corruption"	251
A.	Bribery and Extortion	252
	<i>People ex rel. Dickinson v. Van De Carr</i>	255
	Notes on Bribery Prosecutions and Theories of Representation	257
	<i>McDonnell v. United States</i>	259
	Notes on <i>McDonnell</i>	271
B.	Conflicts of Interest	272
	Corruption and Conflict of Interest Problems	276
C.	Lobbying	277
	<i>United States v. Harriss</i>	282
	Notes on the Aftermath of <i>Harriss</i>	286
	Notes on the Lobbying Disclosure Act	290
	Lobbying Disclosure Act Problems	296
2.	Rules Structuring Legislative Deliberation	297
A.	Substantive Limitations on the Legislative Process: Single-Subject Rules and Generality Requirements	297
	<i>Department of Education v. Lewis</i>	300
	Notes on Enforcement of State Restrictions on Legislation and Legislative Procedures	301
B.	The Line Item Veto and Other Rules to Enforce Budget Limitations	305
	<i>Rush v. Ray</i>	306
	Notes on Different Approaches to the Item Veto	310
	Item Veto Problems	311
	Notes on the Federal Line Item Veto Act	311
C.	Legislative Immunities	315
1.	Federal Protection for Members of Congress (Speech or Debate Clause)	315
	<i>Gravel v. United States</i>	316
	Notes on the Speech or Debate Clause After <i>Gravel</i>	321
	Speech or Debate Clause Problems	325
	Speech or Debate and Bribery Prosecutions	327
	<i>United States v. Helstoski</i>	327
	Note on Bribery Prosecutions After <i>Helstoski</i>	331
2.	State Protection of State Legislators (Speech or Debate Clauses in State Constitutions)	334
3.	Federal Protection of State Legislators	335

3.	Structural Due Process of Lawmaking	336
A.	Federal Structural Due Process	337
	United States v. Munoz-Flores	341
	Origination Clause Problems	342
B.	The Enrolled Bill Rule in State Constitutional Practice	343
C.	Requiring Lawmaking by the Most Institutionally Competent Branch of Government	346
	Hampton v. Mow Sun Wong	346
	Notes on <i>Mow Sun Wong</i> and Institutional Competence	349
Chapter 4. Direct Democracy		353
1.	Overview of Direct Democracy	353
A.	The Importance of Money in Direct Democracy	358
	Buckley v. American Constitutional Law Foundation	359
B.	Voter Competence, Voter Confusion, and Voting Cues	361
	Doe v. Reed	363
	Problem on Disclosure and Direct Democracy	367
	Problems on Direct Democracy and the Single-Subject Rule	369
C.	Interaction Between Direct Democracy and Representative Institutions	370
	Schuette v. Coalition to Defend Affirmative Action	372
	Note on <i>Schuette</i> : Second-Order Diversity	374
2.	Statutory Interpretation of Initiatives	377
	Briggs v. Brown	378
	Problem Involving Popular Lawmaking and Interpretation	381
3.	Recall	389
	Chandler v. Otto	389
	Notes on <i>Chandler v. Otto</i>	396
Chapter 5. Theories of Statutory Interpretation		405
1.	From Eclecticism to Systematic Theory, 1789–1938	406
	Henry Hart Jr. and Albert Sacks, <i>The Legal Process: Basic Problems in the Making and Application of Law</i>	408
	Heydon's Case	408
	Lieber, Legal and Political Hermeneutics	409
	Statutory Preface to the <i>Holy Trinity</i> Case	410
	Rector, <i>Holy Trinity Church v. United States</i>	411
	Notes on <i>Holy Trinity</i> and Eclecticism in Statutory Interpretation	414
	Caminetti v. United States	418
	Notes on Interpretation as “Imaginative Reconstruction” or a Search for “Legislative Intent”	418
	<i>Fishgold v. Sullivan Drydock & Repair Corporation</i>	420
	Max Radin, <i>Statutory Interpretation</i>	421
	Notes on Critiques of Intentionalist Approaches	422
	Problems Applying Imaginative Reconstruction to Statutes	424
2.	Legal Process Theories of Statutory Interpretation	424
A.	The Legal Process Materials, 1940s–50s	426
	Henry Hart Jr. and Albert Sacks, <i>The Legal Process: Basic Problems in the Making and Application of Law</i>	428

Problems Applying a Purpose-Based Approach to Statutory Interpretation	431
B. Implications of and Debates Within Legal Process Theory, 1950s–80s	432
1. The Role of Precedent and <i>Stare Decisis</i> in Statutory Interpretation	433
Flood v. Kuhn	434
Notes on <i>Flood</i> and the “Super-Strong” Presumption Against Overruling Statutory Precedents	442
Patterson v. McLean Credit Union	444
2. Statutory Interpreters as Faithful Agents or Cooperative Partners of the Legislature	446
United States v. Locke	446
Note on Judicial “Correction” of Statutory Scrivener’s Errors	448
William Eskridge Jr., Dynamic Statutory Interpretation	448
Statutory Preface for the <i>Second-Parent Adoption</i> Case	451
In the Matter of Jacob, In the Matter of Dana	452
Notes on <i>Jacob/Dana</i> and Dynamic Readings of State Codes	458
Note on Overrides, Underwrites, and Interbranch Dialogue	460
3. Coherence with Public Norms	463
Statutory Preface for the <i>Bob Jones</i> Case	464
Bob Jones University v. United States	465
Notes on <i>Bob Jones</i> and Reading Statutes in Light of Public Values	475
Public Citizen v. United States Department of Justice	476
Notes on <i>Public Citizen</i> and Coherence-Based Justifications for “Judicial Surgery”	479
Note on Law as Integrity and Statutory Interpretation as a Chain Novel	481
C. Critiques of Legal Process Precepts, 1970s–80s	483
Statutory Preface to <i>TVA v. Hill</i> (the Snail Darter Case)	485
Tennessee Valley Authority v. Hill	486
Statutory Preface to <i>Griffin v. Oceanic</i>	489
<i>Griffin v. Oceanic Contractors, Inc.</i>	490
Notes on <i>Hill</i> , <i>Griffin</i> , and the Revival of the Plain Meaning Rule	496
Note on the Plain Meaning Rule in State Courts	498
3. Current Debates in Statutory Interpretation	499
A. The New Textualism	499
Statutory Preface to <i>Green v. Bock Laundry</i>	500
<i>Green v. Bock Laundry Machine Co.</i>	500
Notes on <i>Bock Laundry</i> and Different Theories in Action	508
Antonin Scalia, A Matter of Interpretation	511
Notes on the New Textualism as a Theory of Interpretation	513
Problem Applying the New Textualism to the Voting Rights Act, as Amended 1982	516
<i>Chisom v. Roemer</i>	517
<i>West Virginia University Hospitals v. Casey</i>	521
Notes on <i>Chisom</i> , <i>Casey</i> , and the New Textualism in Action	521
B. Economic Theories of Statutory Interpretation	525

1.	<i>Ex Ante</i> Approaches to the Debate Between Textualists and Contextualists.....	527
	United States v. Marshall.....	528
	Notes on the LSD Case and <i>Ex Ante</i> Thinking	536
	A Sequel to <i>Marshall/Chapman</i>	537
2.	Advancing Public-Regarding Goals and Minimizing Rent-Seeking	538
3.	Institutional Cost-Benefit Analysis	539
	Statutory Preface to the <i>FDA Tobacco</i> Case	541
	FDA v. Brown & Williamson Tobacco Corp.....	543
	Note on the FDA Tobacco Case and the Supreme Court as a Strategic Actor in Our Polity	548
	Note on the 2009 Congressional Override of the FDA Tobacco Decision	550
C.	Pragmatic Theories of Statutory Interpretation.....	551
	William Eskridge Jr. and Philip Frickey, Statutory Interpretation as Practical Reasoning.....	551
	Note on the Funnel of Abstraction	555
	Notes on How Institutional Role Affects Statutory Interpretation	557
	Statutory Preface to <i>Portland General Electric</i>	559
	Portland General Electric Co. v. Bureau of Labor and Industries	560
	Statutory Postscript to <i>PGE</i>	561
	Notes on the Oregon PGE Case and States as Laboratories of Statutory Interpretation	562
	Statutory Preface for <i>Hively</i> Title VII of the Civil Rights Act of 1964, as Amended	565
	Kimberly Hively v. Ivy Tech Community College.....	566
	Zarda v. Altitude Express, Inc.	575
	Notes on <i>Hively</i> , <i>Zarda</i> , and Theories of Statutory Interpretation	575
Chapter 6. Intrinsic Doctrines of Statutory Interpretation.....	581	
1.	Ordinary Meaning Rules and Language Canons.....	582
	Problem: The <i>No Vehicles in the Park</i> Statute.....	583
A.	Ordinary Meaning and Dictionaries	583
1.	Ordinary and Technical Meaning of Words.....	583
2.	The Rising Status of Dictionaries	585
	Taniguchi v. Kan Pacific Saipan, Ltd.	585
	Note on Dictionary Use in <i>Taniguchi</i>	589
	Statutory Preface to the <i>Costello</i> Case.....	590
	United States v. Costello	591
	Notes on <i>Costello</i> and the Role of Dictionaries in General	594
B.	Maxims of Word Association	595
1.	<i>Noscitur a Sociis</i>	595
2.	<i>Eiusdem Generis</i>	596
	Statutory Preface to <i>Ali v. Federal Bureau of Prisons</i>	597
	<i>Ali v. Federal Bureau of Prisons</i>	598
	Notes on <i>Ali</i> and <i>Eiusdem Generis</i>	604
3.	<i>Expressio Unius</i>	606
C.	Grammar Canons.....	607
1.	Punctuation Rules.....	607

2.	Conjunctive Versus Disjunctive Connectors: The “And” Versus “Or” Rule	608
3.	Mandatory Versus Discretionary Language: The “May” Versus “Shall” Rule.....	609
4.	Singular and Plural Numbers, Male and Female Pronouns	610
5.	The Golden Rule (Against Absurdity)—and the Nietzsche Rule	610
6.	Referential and Qualifying Words: The Last Antecedent Rule..... Lockhart v. United States.....	611 612
	Notes on the Last Antecedent Rule.....	616
2.	Structural Canons.....	617
A.	The Whole Act Rule	617
1.	Corollaries to the Whole Act Rule	618
2.	Drafting in State Legislatures: Model Bills.....	619
B.	The Rule to Avoid Redundancy (Against Surplusage)..... Belt-and-Suspenders.....	621 622
C.	Presumptions of Consistent Usage, and Meaningful Variation..... West Virginia University Hospitals v. Casey.....	623 624
	Notes on <i>Casey</i> and the Whole Act Rule.....	630
	Yates v. United States	635
	Notes on <i>Yates</i>	646
3.	Substantive Policy Canons.....	648
A.	The Rule of Lenity in Criminal Cases	651
	Statutory Preface to the <i>Muscarello</i> Case	654
	<i>Muscarello</i> v. United States	655
	<i>McNally</i> v. United States	664
	Notes on <i>Muscarello</i> , <i>McNally</i> , and the Supreme Court’s Approach to Criminal Statutes.....	666
	<i>Skilling</i> v. United States.....	668
	Problem on Rule of Lenity	670
B.	The Rule of Constitutional Avoidance	670
	Statutory Preface to the <i>Catholic Bishop</i> Case.....	670
	<i>National Labor Relations Board</i> v. Catholic Bishop of Chicago	671
	Notes on the “Avoidance Canon”	677
	Problem on the Avoidance Canon	680
	Note on Severability.....	681
	The New Federalism Canons: A Special Form of “Avoidance”	681
	<i>Gregory</i> v. Ashcroft	682
	Notes on <i>Gregory</i> and Clear Statement Rules	686
	<i>Bond</i> v. United States	690
	Notes on <i>Bond</i>	698
C.	Debunking and Defending the Canons.....	700
	Karl Llewellyn, <i>Remarks on the Theory of Appellate Decision and the Rules or Canons About How Statutes Are to Be Construed</i>	700
	Notes on the Intellectual Warfare over Canons of Statutory Interpretation	704
	Note on Legislated Canons of Statutory Interpretation.....	709

Chapter 7. Extrinsic Doctrines of Statutory Interpretation	713
1. The Common Law	714
Introductory Problem: The Common Law as Extrinsic Evidence.....	715
Statutory Preface to <i>Smith v. Wade</i>	717
<i>Smith v. Wade</i>	717
Notes on the Evolving Common Law as a Source for Construing Statutes.....	724
Another Problem on the Common Law and Statutes.....	727
2. Legislative Background (History)	727
A. Circumstances Surrounding the Introduction and Consideration of Legislation	729
Statutory Preface to the <i>Leo Sheep</i> Case.....	729
<i>Leo Sheep Co. v. United States</i>	729
Notes on <i>Leo Sheep</i> and Legislative Context	735
<i>King v. Burwell</i>	737
Notes on <i>King v. Burwell</i>	747
B. Committee Reports (and an Introduction to the Great Legislative History Debate).....	749
<i>Blanchard v. Bergeron</i>	751
Notes on the New Textualist Critique of Committee Reports	755
<i>In re Sinclair</i>	760
Notes on <i>Sinclair</i> and the Search for Objectivity in Statutory Interpretation	763
Note on Legislative History in a Post-Scalia Era	765
Digital Realty Trust, Inc. v. Somers	766
Notes on <i>Digital Realty</i> and Ongoing Legislative History Debates.....	768
Note on State Court Reliance on Committee Reports and Other Legislative History Sources	769
C. Statements by Sponsors or Drafters of Legislation	772
<i>Pepper v. Hart</i>	773
Notes on <i>Pepper</i> and the Demise of the Exclusionary Rule	782
Note on State Court Reliance on Sponsor's Statements.....	785
Notes on Views of Nonlegislator Drafters	786
D. Hearings, Floor Debate, Rejected Proposals, and Dogs That Didn't Bark	787
<i>FDA v. Brown & Williamson Tobacco Corp.</i>	789
Note on Rejected Proposals	789
<i>Montana Wilderness Association v. United States Forest Service</i>	790
Notes on the "Checkerboard Case" and Statements During Legislative Deliberation	795
E. Post-Enactment Legislative History	798
<i>Montana Wilderness Association v. United States Forest Service</i>	798
Notes on the Second Checkerboard Opinion and the Use of Post-Enactment Statements.....	802
Notes on Presidential Signing or Veto Statements	806
Problem on Presidential Signing Statements	810
F. Legislative Inaction.....	811
<i>Bob Jones University v. United States</i>	813
Notes on Post-Enactment Acquiescence and "Law as Equilibrium"	813
Problem on Legislative Inaction and Law as Equilibrium.....	815

3.	Interpretation in Light of Other Statutes	816
A.	Similar Statutes (the <i>In Pari Materia</i> Rule)	817
	Statutory Preface to <i>ADEA Jury Trial</i> Case	817
	<i>Lorillard v. Pons</i>	817
	Notes on <i>Lorillard</i> and Reasoning from Statutes <i>In Pari Materia</i>	821
B.	The Borrowed Statute Rule	824
	<i>Smith v. Bayer Corp.</i>	824
C.	Statutory Clashes—the Rule Against Implied Repeals.....	825
	<i>Morton v. Mancari</i>	826
	Notes on <i>Mancari</i> and Interpretation in Light of Subsequent Statutes	832
	Problem on the Rule Against Implied Repeals	833
	Review Case for Doctrines of Interpretation	835
	Statutory Preface to the <i>Sweet Home</i> Case	835
	<i>Babbitt v. Sweet Home Chapter of Communities for a Great Oregon</i>	837
	Notes on <i>Sweet Home</i>	846
Chapter 8. Implementation of Statutes in the Administrative State		849
1.	Implementation Choices and the Separation of Powers.....	850
A.	A Brief History of the Modern Administrative State	851
	A Preliminary Taxonomy of Federal Agencies	858
	A Case Study: The Federal Aviation Administration and Airplane Cockpit Security	859
	Problems on the FAA Case Study	864
B.	The Nondelegation Doctrine.....	865
1.	Federal Nondelegation Doctrine	865
	<i>Whitman v. American Trucking Associations, Inc.</i>	866
	Notes on the Federal Nondelegation Doctrine	871
	A New Era for the Nondelegation Doctrine?	873
	<i>Gundy v. United States</i>	873
2.	The Nondelegation Doctrine and the States	875
	<i>Boreali v. Axelrod</i>	875
	Notes on <i>Boreali</i>	876
C.	Appointment and Removal of Agency Officials	878
	<i>Myers v. United States</i>	879
	Notes on <i>Myers</i>	885
	<i>Humphrey's Executor v. United States</i>	886
	Notes on the Tension Between <i>Myers</i> and <i>Humphrey's Executor</i>	887
	More Recent Separation of Powers Developments	888
	<i>Bowsher v. Synar</i>	888
	<i>Morrison v. Olson</i>	889
	<i>Free Enterprise Fund v. Public Co. Accounting Oversight Board</i>	891
	<i>PHH Corp. v. Consumer Financial Protection Bureau</i>	891
	Notes on Recent Appointment-and-Removal Decisions	894
2.	Agency Implementation Under the Administrative Procedure Act	898
A.	Origins and Basic Provisions of the APA	898
1.	Legislative Origins	898
2.	Basic Statutory Requirements and Definitions	900
3.	Formal Rulemaking	902
	<i>United States v. Florida East Coast Railway Co.</i>	902

B.	Notes on <i>Florida East Coast Railway</i>	904
B.	Notice and Comment Rulemaking	905
	United States v. Nova Scotia Food Products Corp.....	906
	Notes on <i>Nova Scotia</i> and the Notice-and-Comment Rulemaking Process	913
C.	Adjudication	917
	Securities and Exchange Commission v. Chenery Corporation.....	918
	Notes on <i>Chenery II</i>	924
	National Labor Relations Board v. Bell Aerospace Company.....	925
	Notes on Rulemaking v. Adjudication	927
	Problem on Agency Choice of Procedures.....	930
D.	Interpretive Rules and Policy Statements	930
1.	Interpretive Rules	931
	<i>Perez v. Mortgage Bankers Ass'n</i>	931
	Note on <i>Perez v. Mortgage Bankers Ass'n</i>	934
	American Mining Congress v. Mine Safety & Health Administration.....	935
	Note on Interpretive Rules	940
2.	Policy Statements.....	941
	General Electric Company v. E.P.A.	941
	Notes on Policy Guidance Materials and Agency Choices.....	945
	Problem on Policy Statements.....	948
	Note on the Trump Administration's War on Policy Guidance.....	950
3.	Oversight by the Three Branches	952
A.	Congressional Monitoring	952
1.	Oversight Hearings and Investigations	952
	A Problem on Oversight and Adjudication	957
	A Case Study: The Dismissal of U.S. Attorneys During the George W. Bush Administration	958
	Notes on the U.S. Attorneys Dismissal Caper	964
2.	Budget and Appropriations	965
3.	The Legislative Veto of Agency Rules.....	967
	Immigration & Naturalization Service v. Chadha.....	968
	Notes on <i>Chadha</i>	970
4.	Congressional Design of Agency Structure and Procedures	973
5.	The Confirmation Process.....	975
6.	Congressional Review Act.....	979
B.	Presidential Monitoring and Oversight.....	981
1.	OMB and Cost-Benefit Analysis	981
2.	OIRA: Aggregating Information and Coordinating Among Agencies	988
3.	Trump Administration Executive Orders: A Cost-Focused Regulatory Budget	993
	Notes on the Trump Executive Orders	994
	EPA and Resistance to the Administrative State	995
	<i>Clean Air Council v. Pruitt</i>	995
	Notes on <i>Clean Air Council</i> and EPA Efforts to Roll Back Regulations	997

C.	Judicial Review of Agency Rules and Orders.....	998
	Motor Vehicle Manufacturers Ass'n v. State Farm Mutual Automobile Ins. Co.	1002
	Notes on <i>State Farm</i>	1009
	FCC v. Fox Television Stations, Inc.....	1011
	Notes on <i>State Farm v. Fox Television</i> : When Are Agency Policy Shifts “Arbitrary”?.....	1014
	Business Roundtable v. Securities and Exchange Commission.....	1016
	Notes on <i>Business Roundtable</i>	1017
	Massachusetts v. Environmental Protection Agency	1018
	Notes on <i>Mass. v. EPA</i> and Agency Refusals to Act	1028
	Timing of Agency Consideration of Costs When Deciding to Regulate	1030
	Michigan v. E.P.A.....	1031
	Notes on <i>Michigan v. EPA</i>	1033
	Overview on Judicial Review of Agency Action	1034
	Department of Commerce et al. v. New York et al.	1035
	Notes on <i>Department of Commerce v. New York</i>	1037
	Chapter 9. Judicial Deference to Agency Interpretations.....	1041
1.	The Basic Framework: <i>Skidmore</i> and <i>Chevron</i>	1042
	<i>Chevron</i> , U.S.A., Inc. v. Natural Resources Defense Council	1044
	Notes on <i>Chevron</i> Deference	1047
	MCI Telecommunications Corp. v. AT&T	1050
	Notes on <i>MCI</i> , the New Textualism, and “Excessive” Legislative Delegations to Agencies.....	1054
	United States v. Mead Corp.	1057
	Notes on <i>Mead</i> and the “ <i>Chevron Revolution</i> ”	1065
	Problem Involving an Agency’s Dynamic Interpretation of an Old Statute	1067
	Seeton v. Pennsylvania Game Commission	1069
	Note on Deference to Agency Interpretations by State Courts.....	1071
2.	Important Issues of Deference Doctrine	1074
A.	Is the Agency Acting Within Its Delegated Authority?	1074
	<i>Gonzales v. Oregon</i>	1074
	Notes on the Oregon Aid-in-Dying Case and <i>Chevron Step Zero</i>	1083
	<i>Encino Motorcars, LLC v. United States</i>	1085
	Note on Deference When Congress Has Delegated Responsibilities to More than One Agency.....	1086
	<i>City of Arlington, Texas v. FCC</i>	1088
	Note on <i>Chevron</i> Deference to Agency Assertions of Jurisdictional Authority.....	1091
B.	Should Courts Defer When the Agency Tackles “Major Questions”?	1091
	<i>King v. Burwell</i>	1091
	Note on the “Major Questions Doctrine”	1092
	Note on Deference When the Agency Interpretation Creates “Serious Constitutional Difficulties”	1094
	Problem When Agency Interpretations Raise Constitutional Concerns ...	1095
C.	Does the Agency Have Broader Freedom to Interpret Its Own Rules and Regulations?	1096
	Note on an Agency’s Interpretations of Its Own Regulations.....	1096

Kisor v. Wilkie	1097
Note on the Reaffirmation and Revision of <i>Auer</i>	1103
D. Should Courts Defer to Agencies on Whether Federal Law Preempts State Regulation?	1104
<i>Geier v. American Honda Motor Co., Inc.</i>	1105
Notes on <i>Geier</i> and Federal Preemption of State Law	1107
Problem Revisiting the Court’s Decision in <i>Geier</i>	1109
E. Deference and <i>Stare Decisis</i>	1110
<i>National Cable & Telecommunications Association v. Brand X Internet Services</i>	1110
Notes on <i>Brand X</i>	1115
Note on Administrative Overrides of Supreme Court Statutory Interpretation Decisions	1117
F. Deference in National Security and Foreign Affairs	1117
<i>Trump v. Hawaii</i>	1118
3. Quo Vadis the “ <i>Chevron Revolution</i> ”?	1122
A. Sharpen <i>Chevron</i> and <i>Skidmore</i> Within the <i>Mead</i> Framework	1124
B. Reject <i>Mead</i> in Favor of Greater Deference to Agency Interpretations	1126
C. Overrule <i>Chevron</i> ? Universal <i>Skidmore</i> ?	1129
<i>Gutierrez-Brizuela v. Lynch</i>	1130
Note on a World Without <i>Chevron</i>	1133
Appendix A. The Constitution of the United States	1135
Appendix B. The Supreme Court’s Canons of Statutory Interpretation....	1151
Appendix C. Administrative Procedure Act (Selected Provisions)	1173
Appendix D. Executive Orders Addressing Regulatory Planning and Review.....	1189
INDEX	1203