

TABLE OF CONTENTS

PREFACE	III
ACKNOWLEDGMENTS	IX
FOREWORD.....	XI
ABOUT THE AUTHORS	XV
TABLE OF CASES	XXXV
Constitutional History of California, by Paul Mason.....	1
Chapter 1. State Constitutional Design	37
A. Introduction	37
B. State Constitutions in a Federalist System.....	41
1. The Evolution of State Constitutions.....	41
a. Colonial and Early State Constitutions	41
b. The Civil War Changes Things.....	43
c. The Civil Rights Era	44
d. The Present and Future of State Constitutions	45
2. The Nature of State Constitutions and Their Relationship to the Federal Constitution	46
3. The Implications for State Constitutional Design	50
4. State Constitutional Conventions	54
5. How Federalism Affects State Constitutions	57
a. A Brief Overview of Basic Federalism Principles.....	57
b. The Tenth Amendment Is an Unreliable Friend.....	59
c. Individual Rights	61
C. Interpreting State Constitutions.....	62
1. Sources of Interpretive Authority.....	62
2. Interpretive Methodology.....	64
a. Formalist Approaches	65
b. Functional Approaches.....	66
c. The Absence of a Consensus Approach	66
3. Issues When Interpreting State Constitutions	67
4. California's Interpretive Method	72
D. California's Constitutional Design.....	77
1. History.....	77
2. Structure of Government	78
3. Criticisms of the California Constitution.....	79
Chapter 2. Separation of Powers.....	81
A. Introduction	81
1. The Separation of Powers Doctrine	81
2. Formalism and Functionalism	82

3.	The Distinct Federal and State Models of Government	83
B.	Federal Separation of Powers Cases	85
	Youngstown Sheet & Tube Co. v. Sawyer.....	86
	Youngstown Sheet & Tube Co. v. Sawyer.....	89
	Buckley v. Valeo	95
	Nixon v. Administrator of General Services.....	106
C.	California’s Core Powers Analysis	109
	People v. Provines	111
	Laisne v. California State Board of Optometry.....	118
	Davis v. Municipal Court.....	121
	Superior Court v. County of Mendocino.....	124
	Carmel Valley Fire Protection Dist. v. State of California.....	129
	Marine Forests Soc. v. California Coastal Com.....	135
	Steen v. Appellate Division, Superior Court	143
	Steen v. Appellate Division, Superior Court	149
	Strauss v. Horton	154
D.	Conclusion.....	157
Chapter 3. Popular Sovereignty		159
A.	Introduction	159
	1. Historical Background	160
	2. California’s Direct Democracy Tools	161
	3. The Judiciary’s Role in the Initiative Process	163
B.	Limits on Voter Initiatives	165
	1. The Single-Subject Rule.....	167
	Legislature v. Eu	169
	Manduley v. Superior Court	170
	Senate v. Jones	174
	Californians for an Open Primary v. McPherson	179
	2. Amendment Versus Revision.....	182
	McFadden v. Jordan.....	183
	Raven v. Deukmejian	189
	Legislature v. Eu	193
	Strauss v. Horton.....	196
	3. Separation of Powers Challenges	199
	4. Other Substantive Limits on Initiatives?	201
	Independent Energy Producers Association v. McPherson	201
	Howard Jarvis Taxpayers Association v. Padilla	206
	5. Procedural Requirements for Initiative Measures	211
	Costa v. Superior Court.....	212
C.	Preelection Review of Initiatives.....	219
	Senate v. Jones	219
	Californians for an Open Primary v. McPherson.....	221
	Costa v. Superior Court	224
	Planning and Conservation League v. Padilla (Draper).....	226

D.	Who Defends Initiative Measures?	227
	Perry v. Brown.....	227
E.	Conclusion.....	233
Chapter 4. The Legislature.....		237
A.	Introduction	237
B.	The Legislature’s Procedural Powers and Their Limitations	238
C.	The Police Power	240
	French v. Davidson.....	241
	Max Factor & Co. v. Kunsman	243
	Miller v. Board of Public Works of Los Angeles	248
	Serve Yourself Gasoline Stations Assn., Inc. v. Brock.....	253
	California Redevelopment Assn. v. Matosantos	255
D.	Qualifications for the Legislative Branch.....	262
	Fuller v. Bowen.....	262
E.	The Legislature’s Structural Features.....	269
	1. Term Limits	270
	Legislature v. Eu	270
	Legislature v. Eu	278
	2. Redistricting	280
	Wilson v. Eu (Wilson II).....	281
	3. California Citizens Redistricting Commission	287
F.	Public Finance	288
	White v. Davis	290
	Steinberg v. Chiang.....	300
G.	Conclusion.....	303
Chapter 5. The Executive		305
A.	Introduction	305
B.	The Governor’s Powers	307
	1. The Veto Power.....	308
	Harbor v. Deukmejian.....	309
	2. The Governor’s Pardon, Commutation, and Reprieve Powers	316
	People v. Bowen.....	317
	Procedures For Considering Requests For Recommendations Concerning Applications For Pardon Or Commutation.....	321
	3. The Governor’s Power to Review Certain Parole Decisions	326
	In re Rosenkrantz.....	326
	In re Lawrence.....	332
	In re Lawrence.....	338
	4. The Governor’s Emergency Proclamation Power	341
	Professional Engineers in California Government v. Schwarzenegger.....	343
	5. Implied Gubernatorial Powers	343
	United Auburn Indian Community of the Auburn Rancheria v. Newsom	344

C.	The Governor Versus Other Executive Officers	349
	Brown v. Chiang	349
D.	The Attorney General	357
	D'Amico v. Board of Medical Examiners.....	358
	Deukmejian v. Brown.....	360
	Perry v. Brown.....	364
E.	Conclusion.....	371
Chapter 6. The Judiciary		373
A.	Introduction	373
B.	Current Structure and Organization	378
	1. The California Supreme Court	379
	2. The Court of Appeal	383
	3. The Superior Court.....	384
	4. Judicial Branch Administration	385
C.	Historical Development of the State Courts.....	386
D.	Selection and Retention	390
E.	Deciding How to Decide	393
F.	The Judicial Review Power.....	397
	Marbury v. Madison	397
	Nougues v. Douglass	403
	McClung v. Employment Development Department	406
G.	Inherent Judicial Powers.....	411
	In re Attorney Discipline System	411
H.	Conclusion.....	418
Chapter 7. Individual Rights Under the California and U.S.		
	Constitutions	421
A.	Introduction	421
B.	The Early Cases.....	425
	People v. Brisendine.....	426
	People v. Teresinski	428
C.	When U.S. and California Supreme Court Precedents Conflict	430
	Serrano v. Priest (Serrano II)	430
	Edelstein v. City and County of San Francisco	432
D.	When the U.S. Supreme Court Has Resolved an Issue of First Impression	435
	People v. Buza	435
	People v. Buza	440
	People v. Wheeler	447
	Gerawan Farming, Inc. v. Lyons (Gerawan I).....	449
E.	When Neither the U.S. nor the California Supreme Courts Have Addressed the Issue	452
	People v. Monge.....	453
F.	Conclusion.....	456

Chapter 8. California's Free Speech Clause	459
A. Introduction	459
1. Historical Background	459
2. Issues in California's Free Speech Clause Jurisprudence	460
B. Applying California's Free Speech Clause to Privately Owned Property	462
1. The Right to Freedom of Expression on Privately Owned Property Under the First Amendment.....	462
2. The Right to Freedom of Expression on Privately Owned Property Under California's Free Speech Clause.....	463
<i>Robins v. Pruneyard Shopping Center</i>	464
3. Is State Action Required Under California's Free Speech Clause?	466
<i>Golden Gateway Ctr. v. Golden Gateway Tenants Assn.</i>	467
4. Revisiting <i>Robins</i>	472
<i>Fashion Valley Mall, LLC v. Nat. Labor Relations Bd.</i>	472
5. When Is Privately Owned Property Subject to California's Free Speech Clause?	474
<i>Ralphs Grocery Co. v. United Food and Commercial Workers Union Local 8</i>	475
C. Government Owned Property and the Public Forum Doctrine.....	476
1. The Public Forum Doctrine Under the First Amendment.....	476
2. Does the Federal Public Forum Doctrine Apply to California's Free Speech Clause?.....	477
<i>San Leandro Teachers Assn. v. Governing Bd. of the San Leandro Unified Sch. Dist.</i>	479
<i>Internat. Society For Krishna Consciousness v. City of Los Angeles</i>	481
3. Designated Versus Limited Public Forums Under California's Free Speech Clause	484
<i>Wirta v. Alameda Contra Costa Transit Dist.</i>	485
D. Content Neutrality Under the California Constitution.....	487
<i>Los Angeles Alliance for Survival v. City of Los Angeles</i>	488
<i>DVD Copy Control Assn. v. Bunner</i>	492
E. Commercial Speech Under the California Constitution	494
1. The Definition of Commercial Speech Under the U.S. and California Constitutions.....	494
<i>Kasky v. Nike, Inc.</i>	494
2. The Compelled Funding of Commercial Speech Under California's Free Speech Clause	502
a. Does the Compelled Funding of Commercial Speech Implicate California's Free Speech Clause?.....	503
<i>Gerawan Farming v. Lyons (Gerawan I)</i>	504
b. What Test Should Be Used to Determine Whether the Compelled Funding of Commercial Speech Violates California's Free Speech Clause?.....	507
<i>Gerawan Farming, Inc. v. Kawamura (Gerawan II)</i>	507

F.	Government Speech Under the California Constitution	510
	Delano Farms Co. v. California Table Grape Com.....	511
G.	Conclusion.....	514
Chapter 9. California’s Privacy Clause		515
A.	Introduction	515
B.	Ballot Pamphlet Arguments for Proposition 11	516
	Ballot Pamphlet Arguments for Proposition 11	516
C.	Early Decisions and the Compelling Interest Test	519
	White v. Davis	519
D.	Does California’s Privacy Clause Protect Against Only State Action?.....	521
	Hill v. Nat. Collegiate Athletic Assn.....	522
E.	What Is the Standard for Assessing Privacy Violations Under the California Constitution?	524
1.	The Rejection of a Blanket “Compelling Interest” Test	524
	Hill v. Nat. Collegiate Athletic Assn.	525
2.	The <i>Hill</i> Test.....	526
	Hill v. Nat. Collegiate Athletic Assn.	527
	Hill v. Nat. Collegiate Athletic Assn.	531
3.	The <i>Hill</i> Test Threshold Requirements	539
	Loder v. City of Glendale	540
4.	The Balancing Test.....	541
a.	When Does the “Compelling Interest” Test Apply?	541
	American Academy of Pediatrics v. Lungren.....	542
	Williams v. Superior Court	543
b.	The General Balancing Test	544
	Lewis v. Superior Court	544
F.	Governmental Intrusions on Autonomy Privacy.....	547
	American Academy of Pediatrics v. Lungren	548
	American Academy of Pediatrics v. Lungren	554
G.	Private Intrusions on Privacy.....	560
1.	Private Intrusions on Autonomy Privacy	560
	Hernandez v. Hillside, Inc.....	560
2.	Private Intrusions on Informational Privacy	565
	Pioneer Electronics (USA), Inc. v. Superior Court	566
H.	Conclusion.....	568
Chapter 10. Equal Protection Under the California Constitution		571
A.	Introduction	571
B.	The Federal Equal Protection Clause	573
C.	Levels of Scrutiny Under California’s Equal Protection Provisions	574
1.	Introduction	574
2.	No Intermediate Scrutiny	576
	In re Marriage Cases.....	576

3.	Rational Basis Review Under the California Constitution.....	577
a.	Introduction	577
b.	The Role of Animus in Rational Basis Review	579
	Parr v. Municipal Court	579
c.	Rational Basis with Bite?.....	582
	Brown v. Merlo.....	583
	Cooper v. Bray.....	588
	Hays v. Wood.....	590
	Warden v. State Bar	595
4.	Alternatives to the California Supreme Court’s Two-Tiered Framework.....	599
a.	Intermediate Scrutiny	599
	Hays v. Wood.....	599
b.	Means Scrutiny	602
	Warden v. State Bar	602
c.	A More Scaled Approach to Rational Basis Review	606
	People v. Barrett	606
d.	A More Realistic Assessment of the Governmental Purpose	611
	Johnson v. Dept. of Justice	612
D.	Suspect Classifications Under the California Constitution	618
1.	Race and School Desegregation	618
	Crawford v. Board of Ed.....	620
	McKinny v. Oxnard Union High School Dist. Board of Trustees.....	624
2.	Additional Suspect Classifications Under the California Constitution	625
a.	Gender	625
	Sail’er Inn, Inc. v. Kirby	626
b.	Undocumented Aliens	628
	Darces v. Woods	628
c.	Sexual Orientation	631
	In re Marriage Cases	631
d.	Wealth	635
	In re Antazo.....	635
	Serrano v. Priest (Serrano I).....	636
E.	Conclusion.....	639

Chapter 11. Fundamental Rights Under the California Constitution	641
A. Introduction	641
B. The Right to Personal Autonomy	642
1. Right to Abortion	643
People v. Belous	643
Com. to Defend Reproductive Rights v. Myers.....	646
Com. to Defend Reproductive Rights v. Myers.....	649
Com. to Defend Reproductive Rights v. Myers.....	652

2.	The Right to Intimate Association	655
	City of Santa Barbara v. Adamson.....	655
3.	The Right to Procreative Choice.....	659
	Conservatorship of Valerie N.	660
	Conservatorship of Valerie N.	663
4.	The Right to Marry.....	666
	In re Marriage Cases.....	667
C.	The Right to Education	677
	Serrano v. Priest (Serrano I)	678
	Serrano v. Priest (Serrano II)	680
	Butt v. State of California.....	681
D.	The Right to Jury Trial in Civil Actions	684
	People v. One 1941 Chevrolet Coupe	685
	Tull v. United States	689
	Nationwide Biweekly Administration, Inc. v. Superior Court	693
	Nationwide Biweekly Administration, Inc. v. Superior Court	700
E.	The Right to Vote	703
1.	Felon Disenfranchisement	705
2.	Noncitizen Voting	706
3.	Primary Elections	707
	Communist Party of U.S. of Am. v. Peek	707
F.	Conclusion.....	714
Chapter 12. Religion		715
A.	Introduction	715
B.	Federal Free Exercise and Establishment Clause Principles	717
1.	The Federal Free Exercise Clause.....	718
2.	The Federal Establishment Clause	719
a.	The Neutrality Principle	719
b.	The <i>Lemon</i> Test	720
3.	The Interplay Between the Federal Free Exercise and Establishment Clauses.....	721
C.	The California Constitution's Religion Provisions	722
1.	California's Free Exercise Clause.....	723
	Catholic Charities of Sacramento, Inc. v. Superior Court	724
	North Coast Women's Care Medical Group, Inc. v. San Diego County Superior Court	733
2.	California's Establishment Clause	739
	Sands v. Morongo Unified School District	740
	East Bay Asian Local Development Corporation v. State of California.....	749
3.	California's Other Religion Provisions.....	758
D.	Conclusion.....	761
Chapter 13. California's Unconstitutional Conditions Doctrine		763
A.	Introduction	763

B.	The Seminal Cases— <i>Danskin</i> and <i>Bagley</i>	765
	Danskin v. San Diego Unified Sch. Dist.	765
	Bagley v. Washington Township Hosp. Dist.	768
C.	Applying the <i>Danskin-Bagley</i> Test	771
1.	Free Speech.....	771
2.	Unreasonable Search and Seizure	772
	Parrish v. Civil Service Com. of the County of Alameda	773
3.	Autonomy Privacy	775
	Com. to Defend Reproductive Rights v. Myers.....	776
4.	Freedom of Association	782
	Robbins v. Superior Court.....	783
	Evans v. City of Berkeley.....	785
D.	Conclusion.....	787
Chapter 14. Elections.....		789
A.	Introduction	789
B.	Redistricting	790
	Vandermost v. Bowen	791
C.	Top-Two Primary.....	802
	Rubin v. Padilla	803
D.	Title and Summary	811
	Yes on 25, Citizens for an On-Time Budget v. Superior Court	812
	Becerra v. Superior Court.....	817
E.	Secret Ballot	825
	Bridgeman v. McPherson.....	825
F.	Felon Disenfranchisement.....	830
	League of Women Voters of California v. McPherson.....	830
G.	Conclusion.....	839
Chapter 15. State and Local Interaction		841
A.	Introduction	841
B.	History of Municipal Home Rule.....	843
1.	1850–1879: Before Home Rule.....	843
2.	1879: All Cities Granted Inherent Home Rule Powers	843
3.	1896–1914: Voter-Approved Charters Supreme in Municipal Affairs.....	845
4.	1911–1970: Further Home Rule Authority Granted to All Cities	845
5.	California Home Rule Today	846
	Johnson v. Bradley	847
C.	Home Rule and Charter Cities and Counties.....	850
1.	General Principles	850
	Fiscal v. City and County of San Francisco	852
2.	Charter Cities and the Scope of Their Power over Municipal Affairs.....	858
3.	Home Rule Cases.....	860
	Ex Parte Braun.....	860

	California Fed. Savings and Loan Assn. v. City of Los Angeles....	863
	Johnson v. Bradley	872
	State Building and Construction Trades Council v. City of Vista.....	877
	City and County of San Francisco v. The Regents of the University of California.....	883
D.	Other Examples of State Versus Local Control.....	890
	Pitts v. County of Kern	892
	Pitts v. County of Kern	899
	Abbott Laboratories v. Superior Court	903
E.	Conclusion.....	909
Chapter 16. State Agency Powers and Limitations		911
A.	Introduction	911
B.	Quasi-Legislative Versus Quasi-Adjudicatory Powers	913
	East Bay Municipal Utility Dist. v. Dept. of Public Works	913
	20th Century Ins. Co. v. Garamendi.....	915
C.	The Delegation of Quasi-Legislative Powers.....	917
	1. Limits on Delegating Quasi-Legislative Powers	917
	Clean Air Constituency v. California State Air Resources Bd.	918
	People v. Wright	920
	2. Can the Legislature Delegate Quasi-Legislative Powers to Anyone?.....	921
	State Bd. of Dry Cleaners v. Thrift-D-Lux Cleaners, Inc.	922
	State Bd. of Dry Cleaners v. Thrift-D-Lux Cleaners, Inc.	924
	Gerawan Farming, Inc. v. Agricultural Labor Relations Bd.	926
	3. The Scope of Deference Given to a State Agency's Quasi- Legislative Acts	929
	a. General Principles of Agency Deference in California	930
	Yamaha Corp. of America v. State Bd. of Equalization	931
	Yamaha Corp. of America v. State Bd. of Equalization	934
	b. Lawmaking Versus Interpretive Regulations.....	938
	Ramirez v. Yosemite Water Co.	939
	Assn. of Cal. Ins. Cos. v. Jones	942
	Christensen v. Lightbourne	948
	c. Underground Regulations.....	951
	Tidewater Marine Western, Inc. v. Bradshaw.....	952
	Alvarado v. Dart Container Corp. of Cal.....	956
D.	Delegating Quasi-Adjudicatory Powers	961
	1. Introduction	961
	McHugh v. Santa Monica Rent Control Bd.	961
	2. Substantive Limits on a State Agency's Quasi-Adjudicatory Powers	965
	a. Determining the Validity of Statutes	966
	Southern Pac. Transport. Co. v. Public Utilities Com.....	966
	Southern Pac. Transport. Co. v. Public Utilities Com.....	968
	Reese v. Kizer.....	971

b.	Available Administrative Remedies	974
	Walnut Creek Manor v. Fair Employment & Housing Com.	974
	Konig v. Fair Employment & Housing Com.	980
3.	Procedural Limits: Judicial Review of a State Agency’s Quasi- Adjudicatory Decision	985
	Drumme y v. State Bd. of Funeral Directors and Embalmers	985
	Bixby v. Pierno.....	987
	Tex-Cal Land Management, Inc. v. Agricultural Labor Relations Bd.....	989
E.	Conclusion.....	991
Chapter 17. Budget and Taxation.....		993
A.	The California State Budget.....	993
1.	Spending Restrictions, Debt Limit, and Limits on Their Application	996
	Riley v. Johnson (Riley II).....	996
	White v. Davis.....	998
	Rider v. City of San Diego (Rider II)	1003
	Board of State Harbor Comrs. for San Francisco Harbor v. Dean.....	1012
	Mayhew Tech Center v. County of Sacramento	1015
2.	The Timely and Balanced Budget Requirements.....	1019
	Steinberg v. Chiang.....	1019
3.	The Voter Approval Requirement	1023
	California Cannabis Coalition v. City of Upland.....	1023
4.	The Line-Item Veto	1031
	St. John’s Well Child & Family Center v. Schwarzenegger	1031
B.	Taxes, Assessments, Fees, and Charges.....	1036
1.	Proposition 13	1037
2.	Special Districts.....	1038
	Rider v. County of San Diego (Rider I).....	1039
3.	Special Taxes	1042
a.	Definition.....	1042
	City and County of San Francisco v. Farrell	1043
	Rider v. County of San Diego (Rider I).....	1045
b.	Special Taxes Versus Special Assessments	1047
	Knox v. City of Orland.....	1047
c.	Regulatory Fees Versus Special Taxes.....	1053
	Pennell v. City of San Jose.....	1053
d.	Taxes.....	1053
	Sinclair Paint Co. v. State Bd. of Equalization.....	1054
	California Farm Bureau Fed. v. State Water Resources Control Bd.	1059

4.	Proposition 218	1061
a.	Property-Related Fees or Charges.....	1064
	Apartment Assn. of Los Angeles County, Inc. v. City of Los Angeles	1064
	Richmond v. Shasta Community Services Dist.	1068
b.	Assessments	1071
(i)	Definition of Assessment	1071
	Richmond v. Shasta Community Services Dist.	1072
(ii)	Burden of Proof and Standard of Review	1074
	Silicon Valley Taxpayers Assn., Inc. v. Santa Clara County Open Space Auth.	1075
(iii)	Special Benefits and the Proportionality Requirement.....	1078
	Silicon Valley Taxpayers Assn., Inc. v. Santa Clara County Open Space Auth.	1078
5.	Proposition 26	1084
a.	Franchise Fees	1085
	Jacks v. City of Santa Barbara	1085
b.	Charges Imposed for Government Benefits, Privileges, Services, or Products	1089
	City of Buenaventura v. United Water Conservation Dist.....	1089
c.	Interfund Transfers	1092
	Citizens for Fair REU Rates v. City of Redding	1092
	Chapter 18. Water Law	1097
A.	Introduction	1097
B.	Background.....	1099
1.	Measuring Water	1099
2.	California’s Climate and Water Resources	1099
	Miller v. Bay Cities Water Co.	1100
3.	California Water Rights	1100
a.	Rights Based on Land Ownership	1101
b.	Appropriative Rights	1101
4.	Applying Rules About the Reasonable and Beneficial Use of Water Before 1928.....	1103
	Town of Antioch v. Williams Irrigation District.....	1103
C.	Applying <i>Herminghaus</i> and Article X, Section 2 to Storage Projects.....	1104
	<i>Herminghaus v. Southern Cal. Edison Co.</i>	1104
1.	Applying Article X, Section 2 to Surface Water Storage Projects.....	1105
	Gin S. Chow v. City of Santa Barbara	1106
	Joslin v. Marin Municipal Water District.....	1108
2.	Applying Article X, Section 2 to Groundwater Storage	1109
D.	Applying Article X, Section 2 to Improve Systemic Water Management	1110

Tulare Irrigation Dist. v. Lindsay-Strathmore Irrigation Dist.	1111
1. Expanding Water Supplies Within Well-Defined Managed Water Rights	1114
a. Applying Article X, Section 2 to Develop the Law of Foreign Water	1114
Crane v. Stevinson	1114
b. Applying Article X, Section 2 to Complex Groundwater Cases	1115
City of Los Angeles v. City of San Fernando	1116
c. The 1976–77 Drought and the Commission to Review Water Rights Law	1117
In re Waters of Long Valley Creek System	1118
People v. Shirokow	1119
E. Limiting Water Use Amounts	1121
1. Forfeiture for Non-Use, the 1976–77 Drought, and Water Code Section 1011	1122
2. Administrative Enforcement of Article X, Section 2	1124
Imperial Irrigation Dist. v. State Wat. Res. Control Bd.	1125
Light v. State Water Resources Control Board	1127
3. Water Pricing, Conservation Mandates, and Constitutional Limits on Fees and Taxes	1128
Capistrano Taxpayers Assn., Inc. v. City of San Juan Capistrano	1129
F. Incorporating Environmental Values into Article X, Section 2	1131
Environmental Defense Fund v. East Bay Mun. Utility Dist. (EDF II)	1132
1. Applying the Public Trust Doctrine to Water Rights	1134
Natl. Audubon Society v. Superior Court	1136
2. Evaluating Public Trust and Other Water Uses Under Article X, Section 2	1142
G. Physical Solutions Under Article X, Section 2	1143
City of Lodi v. East Bay Mun. Utility Dist.	1144
City of Barstow v. Mojave Water Agency	1148
H. Conclusion	1153
INDEX	1157